

Improving Both Safety *and* Productivity At the Same Time

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Laboratory

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Federal Aviation
Administration

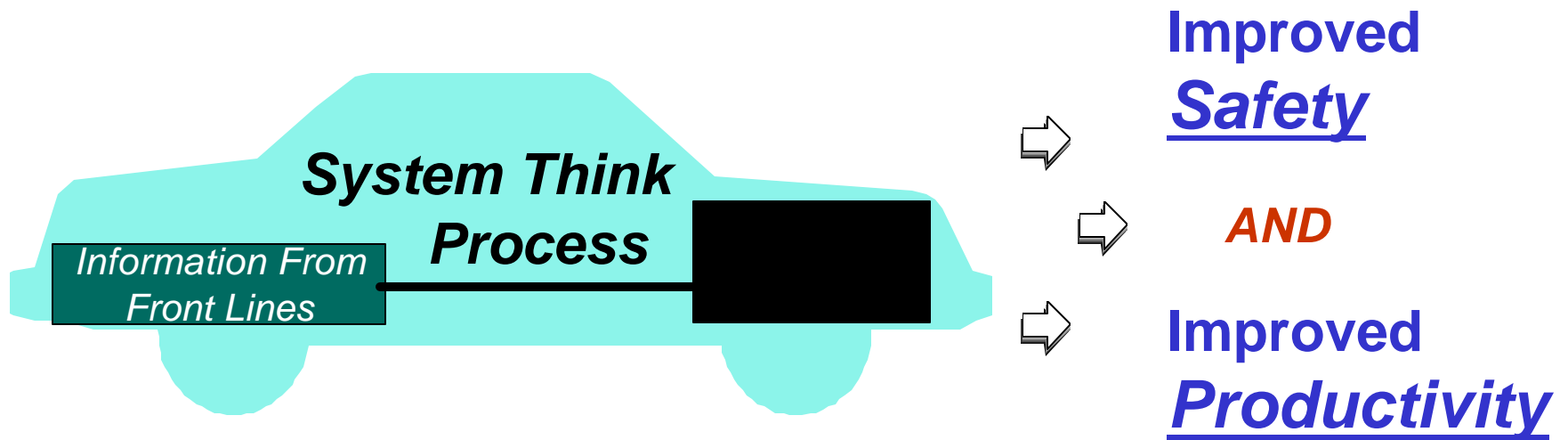


Outline

- **The Context**
- **Importance of Better Information**
- **Importance of “System Think”**
- **Safety Benefits**
- **Productivity Benefits**
- **Aviation Successes and Failures**
- **The Role of Leadership**

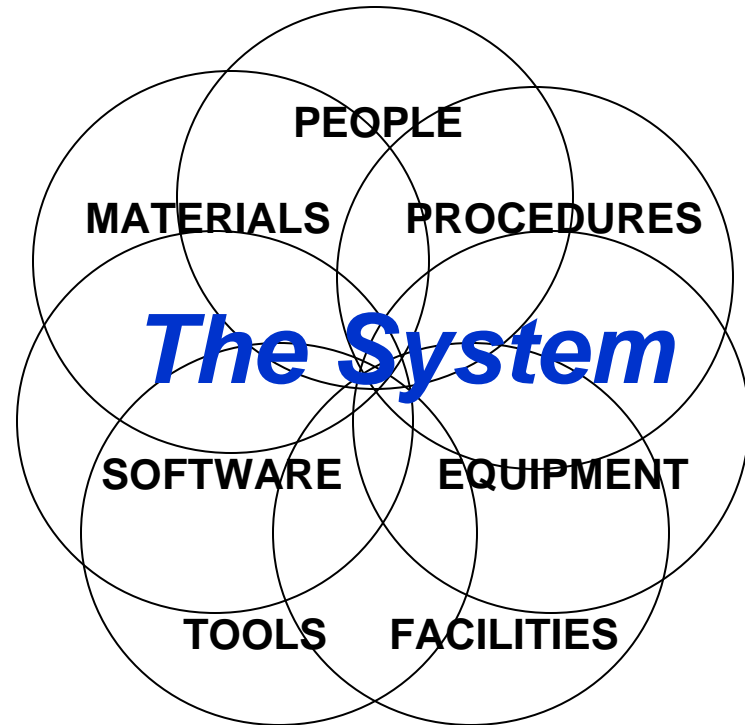


Process Plus Fuel Can Produce An Amazing Win-Win



The Context: Increasing Complexity

- **More System**
Interdependencies
 - Large, complex, interactive system
 - Tightly coupled
 - Hi-tech components
 - Continuous innovation
- **Safety Issues More Likely to Involve**
Interactions Between Parts of the System



Effects of Increasing Complexity:

More “Human Error” Because

- **System More Likely to be Error Prone**
- **Operators More Likely to Encounter Unanticipated Situations**
- **Operators More Likely to Encounter Situations in Which “By the Book” May Not Be Optimal (“workarounds”)**

The Result:

Front-Line Staff Who Are

- Highly Trained
- Competent
- Experienced,
- Trying to Do the Right Thing, and
- Proud of Doing It Well

. . . Yet They Still Commit

**Inadvertent
Human Errors**

When Things Go Wrong

How It Is Now . . .

You are highly trained

and

If you did as trained, you
would not make mistakes

so

You weren't careful
enough

so

You should be **PUNISHED!**

How It Should Be . . .

You are human

and

Humans make mistakes

so

Let's *also* explore why the
system allowed, or failed to
accommodate, your mistake

and

Let's **IMPROVE THE SYSTEM!**

Fix the Person or the System?

Is the **Person**
Clumsy?

Or Is the
Problem . . .

The *Step???*



Enhance Understanding of Person/System Interactions By:

- Collecting,**
 - Analyzing, and**
 - Sharing**
- # **Information**

Two Objectives:

Make the System

Less

Error Prone

and

More

Error Tolerant



The Health Care Industry

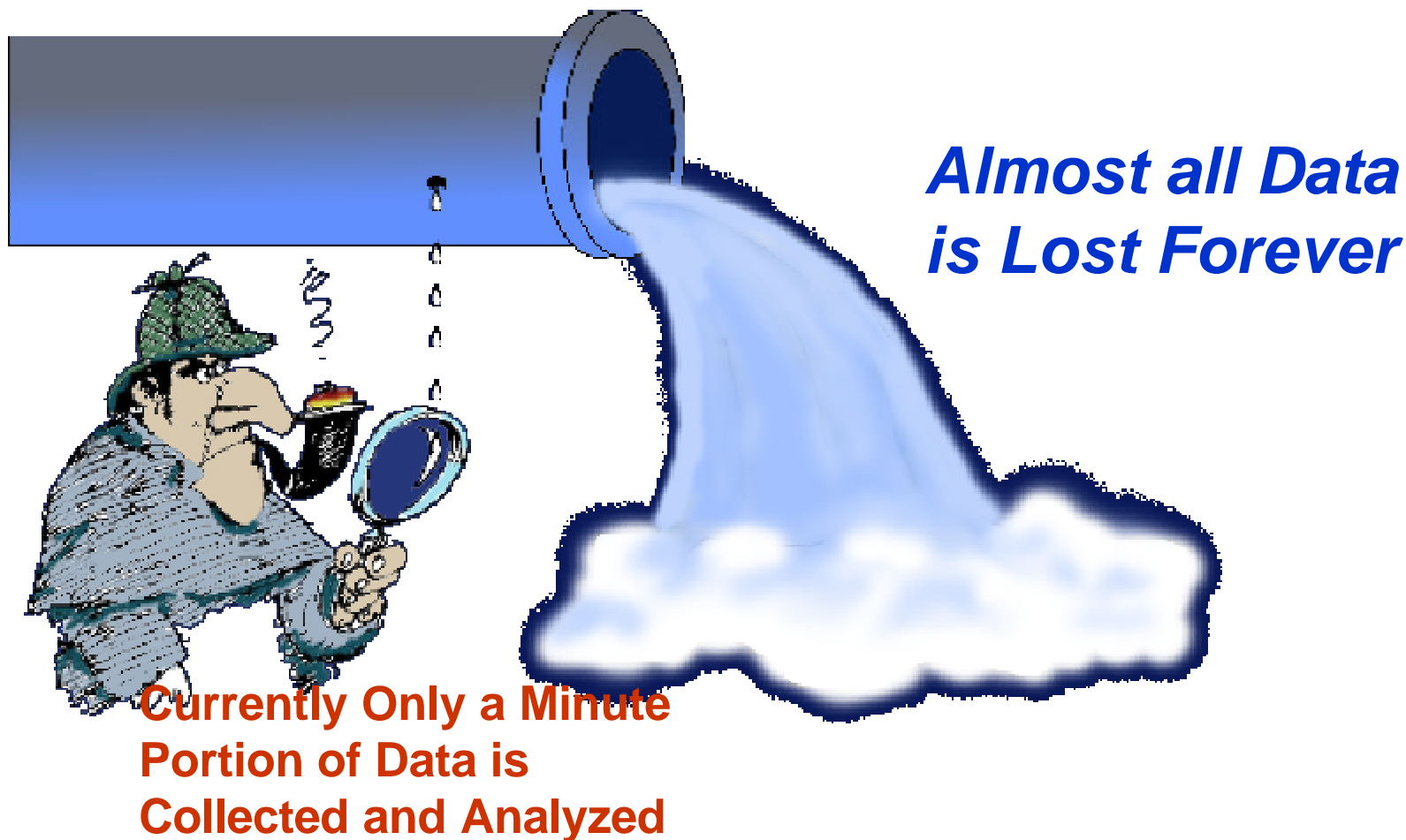
To Err Is Human:

Building a Safer Health System

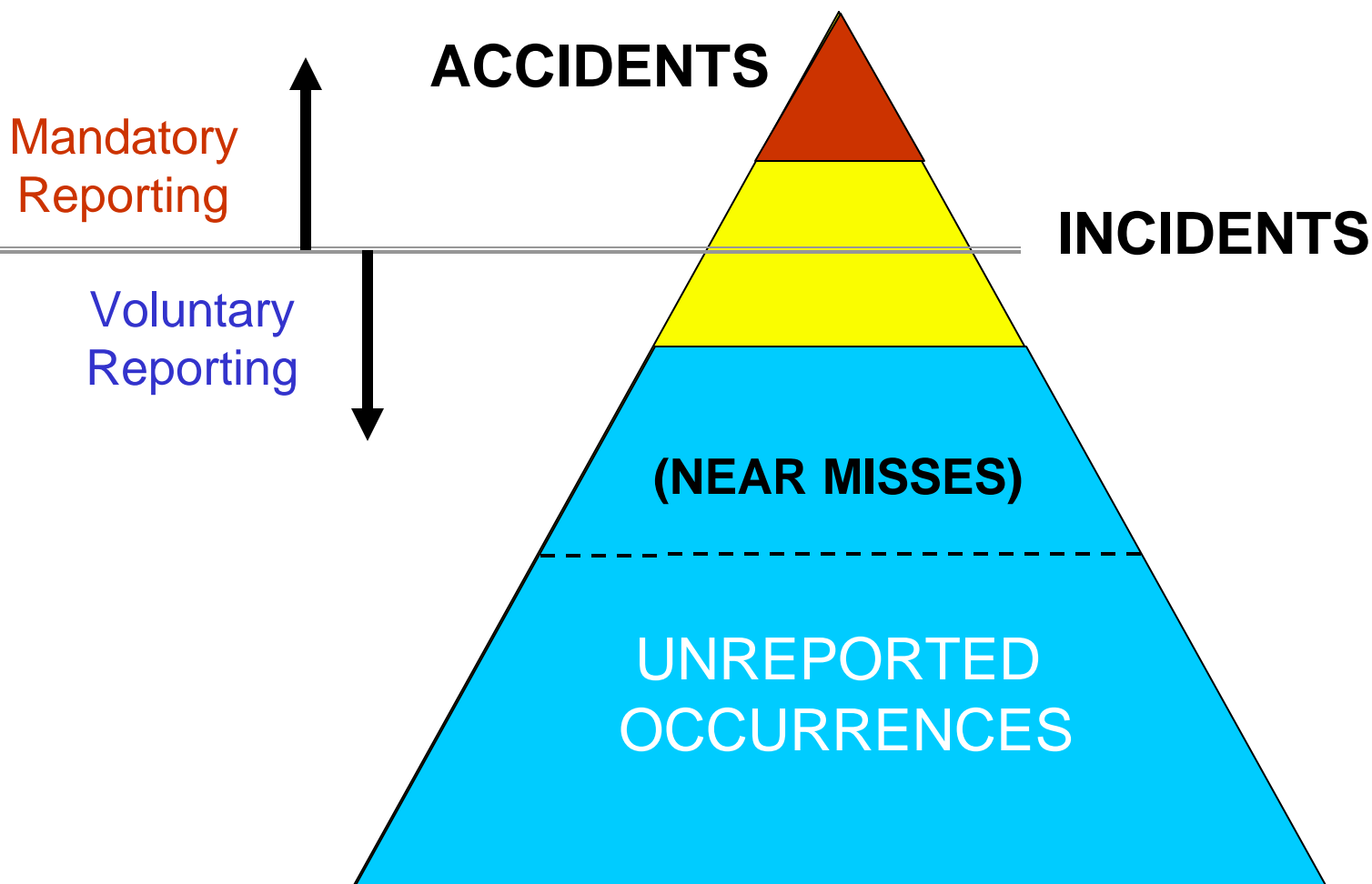
“The focus must shift from blaming individuals for past errors to a focus on preventing future errors by designing safety into the system.”

Institute of Medicine, Committee on Quality of Health Care in America, 1999

Current System Data Flow



Heinrich Pyramid



Major Source of Information: Hands-On “Front-Line” Employees

**“We Knew About
That Problem”**

***(and we knew it might hurt
someone sooner or later)***

Legal Concerns That Discourage Collection, Analysis, and Sharing

- **Public Disclosure**
- **Job Sanctions
and/or Enforcement**
- **Criminal Sanctions**
- **Civil Litigation**



Typical “Cultural” Barrier



CEO

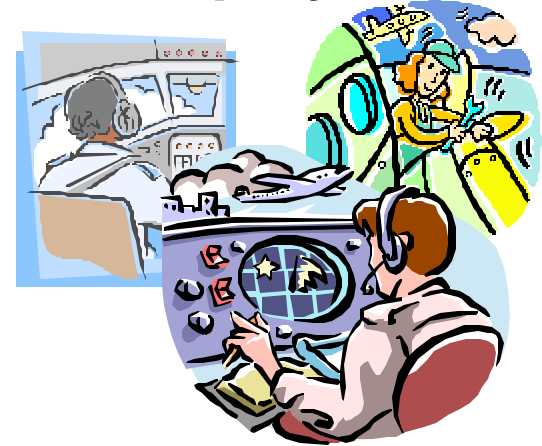
“Safety First”

**Middle
Management**



“Production First”

**Front-Line
Employees**



**“Please the Boss First...
THEN Consider Safety?”**

Creating a “Just Culture”

Objective is not to **DECREASE**
the **safety accountability**
of the **OPERATOR*** . . .

but to . . .

INCREASE the **safety accountability**
of everyone who designs, builds,
manages, maintains, and regulates
the **SYSTEM**

****i.e., NOT “Non-Punitive” or “Get Out of Jail Free”***

Next Challenge



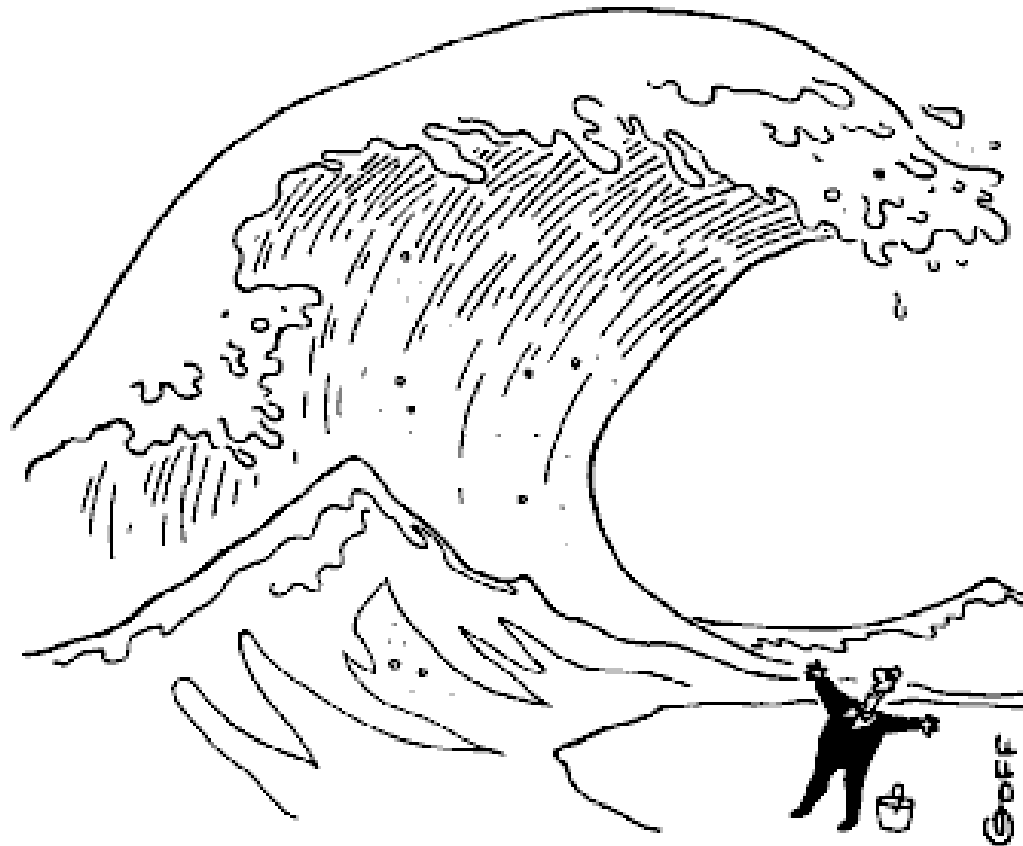
Legal/Cultural Issues

Improved Analytical Tools

As we begin to get over the first hurdle, we must start working on the next one . . .

Information Overload

© 1996 Ted Goff



"EUREKA! MORE INFORMATION!"

From Data to Information

Tools and processes to convert large quantities of data into useful information

Data Sources

Info from front line staff and other sources

DATA



Analysts

USEFUL

INFORMATION

Smart Decisions

- Identify issues
- Prioritize
- Develop solutions
- Evaluate interventions

Tools

Processes



Analytical Challenges

Analytical Tools Must Support Development of --

- Interventions that address **SYSTEM** issues, not just **OPERATOR** issues, and
- System interventions that
 - Are **SYSTEM-WIDE** in scope, and
 - Focus more extensively on **HUMAN FACTORS**

Aviation Information Success Story

**65% *Decrease* in Fatal Commercial
Aviation Crashes in 10 Years**

Largely Attributed to

***Proactive
Safety Information Programs***

P.S. Aviation was already considered ***VERY SAFE*** in 1997!!



“System Think” Success

Engage All Participants In The Process

- Airlines
- Manufacturers
 - *With the systemwide effort*
 - *With their own end users*
- Labor
 - *Pilots*
 - *Mechanics*
 - *Air traffic controllers*
- Air Traffic Organizations
- Regulator(s)

Manufacturer “System Think” Success

Aircraft Manufacturers are Increasingly Seeking Input, Throughout the Design Process, From

- ***Pilots*** (*User* Friendly)
- ***Mechanics*** (*Maintenance* Friendly)
- ***Air Traffic Controllers*** (*System* Friendly)

New Technology Success -- Eventually

- **Analysis of Flight Data Recorder Data**
 - Excessive Ground Proximity Warning System (GPWS) events at certain airports
- **Corrective Actions**
 - **Short-term:**
 - FAA raised minimum vectoring altitudes and modified approach course
 - Modified approach procedures
 - Alerted pilots and controllers to problem
 - **Long-term: Avionics manufacturer improved software**
- **Results**
 - Eliminated “false” GPWS alerts at those airports
 - ***Reduced GPWS complacency!!***

Moral:

Need *Rapid* Feedback
When the System Is

– *High-Tech*

and

– *Experiencing
Rapid
Technological
Innovation*

Failure: Inadequate Information

- **Strasbourg, France, 1992**
- **Risk Factors**
 - *Night, Mountainous Terrain*
 - *No Ground Radar*
 - *No Ground-Based Glideslope Guidance*
 - *No Airborne Terrain Alerting Equipment*
- **Very Sophisticated Autopilot**
- **Autopilot Mode Ambiguity**



Autopilot Mode Ambiguity

- “3.2” in the window, *with a decimal*, means:
 - Descend at a 3.2 degree angle (about **700 fpm** at 140 knots)
- “32” in the window, *without a decimal*, means:
 - Descend at **3200 fpm**
- Clue: Quick Changes in Autopilot Mode Frequently Signal a Problem
 - *Flight data recorder readout program could have helped safety experts uncover this problem*

Failure: Inadequate “System Think”

- 1995 – Cali, Colombia
- Risk Factors
 - *Night*
 - *Airport in Deep Valley*
 - *No Ground Radar*
 - *Airborne Terrain Alerting Limited to “Look-Down”*
 - *Last Minute Change in Approach*
 - *More rapid descent (throttles idle, spoilers)*
 - *Hurried reprogramming*
- Navigation Radio Ambiguity
- Spoilers Do Not Retract With Power

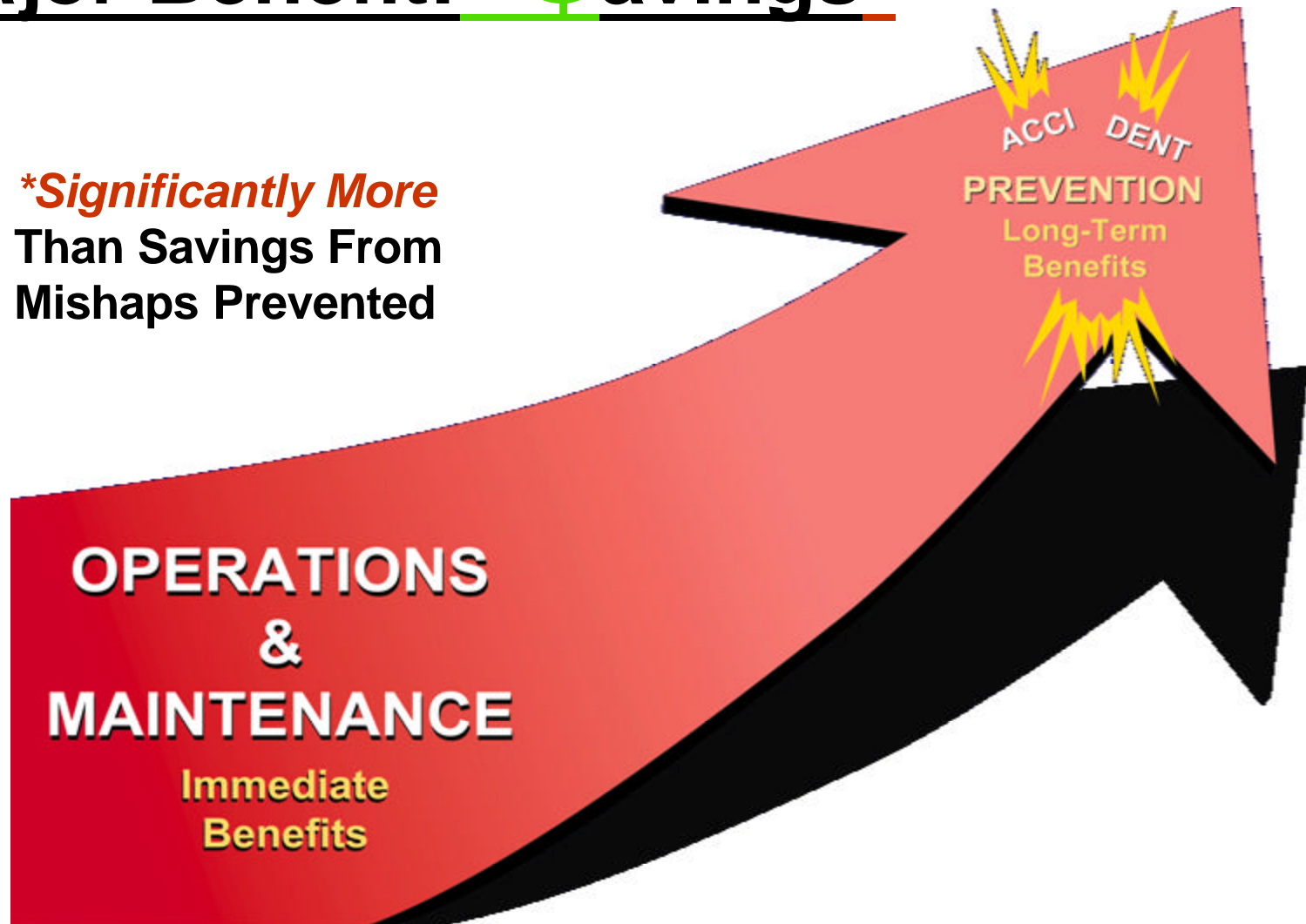


Recommended Remedies Include:

- **Operational**
 - *Caution Re Last Minute Changes to the Approach*
 - **Aircraft/Avionics**
 - Enhanced Ground Proximity Warning System
 - Spoilers That Retract With Max Power
 - Require Confirmation of Non-Obvious Changes
 - Unused or Passed Waypoints Remain In View
 - **Infrastructure**
 - Three-Letter Navigational Radio Identifiers
 - Ground-Based Radar
 - Improved Reporting of, and Acting Upon, Safety Issues
- Note:** All but *one* of these eight remedies address *system* issues

Major Benefit: \$avings*

**Significantly More*
Than Savings From
Mishaps Prevented



But Then . . .

***Why Are We
So Jaded in The Belief
That Improving Safety
Will Hurt The Bottom Line??***



Costly Result\$ Of Safety Improvements Poorly Done

Safety Poorly Done

1. Re-train/punish operator

Poor workforce morale

Poor labor-management relations

Labor reluctant to tell management what's wrong

Retraining/learning curve of new employee if “perpetrator” moved or fired

Adverse impacts of equipment design ignored, problem may recur because manufacturers not part of remedies

Adverse impacts of procedures ignored, problem may recur because procedure originators (management, regulator) not part of remedies

Safety Well Done

**Look beyond operator,
to system problems**

Costly Result\$ Of Safety Poorly Done (con't)

Safety Poorly Done

2. Management decides remedies unilaterally

Problem may not be fixed

Remedy may not be most effective

Remedy may not be most cost effective

Reluctance to develop and implement remedies due to past remedy failures

Remedies less likely to address multiple problems

3. Remedies based upon instinct, gut feeling

Same costly results as No. 2, above

Safety Well Done

Workers engaged in identifying problems, developing remedies

Remedies based upon evidence

Costly Result\$

Of Safety Poorly Done (con't)

Safety Poorly Done

4. Implementation is last step

No measure of how well remedy worked (until next mishap)
No measure of unintended consequences

Safety Well Done

Evaluation after implementation

Bottom line:

- *Safety implemented poorly can be very costly (and ineffective)*
- *Safety implemented well, in addition to improving safety, can also create benefits greater than the costs*

Safety Plus Productivity Successes

- **Ground Proximity Warning Example**
 - *S: Reduced warning system complacency*
 - *P: Reduced unnecessary missed approaches, saved time and fuel*
- **Flap Overspeed**
 - *S: Removed compromised airplanes*
 - *P: Reduced need to take airplane off line for extensive disassembly, inspection, and reassembly*

Significant Opportunity

Bottom-Line Benefits From a
Well-Implemented Safety Information Program
Can Change the Situation From
“Another Safety Program
I Can’t Afford”

To

\$\$\$ *A Profit Center* \$\$\$

Other Potential Benefits:

- **Better Labor Relations**
 - Transforms workforce from brunt of blame when things go wrong, to valuable source of information about potential problems and how to remedy them, *i.e.*, converts labor and management from **Adversaries** to ***Partners in Improvement***
- **Reduced Legal Exposure**
 - Collecting, analyzing, and sharing will become industry standard for most, if not all, potentially hazardous endeavors; **woe to those who don't**

The Role of Leadership

- Demonstrate Safety Commitment . . . BUT
 - *Accept That Mistakes Will Happen*
 - Include “Us” (e.g., System) Issues,
Not Just “You” (e.g., Training) Issues
- *Make Safety a Middle Management Metric*
 - Engage Labor Early
 - Include the *System* --

Manufacturers, Operators, Regulator, and Others

- Encourage and Facilitate Reporting
 - Provide *Feedback*
 - Provide Adequate *Resources*
 - *Follow Through* With Action

Thank You!!!



Questions?